GA05 Statement of Licensing Policy





Summary

The Gambling Act 2005 Statement of Licensing Policy is under its three yearly review.

A number of changes have been made to the Operator's Licence Conditions and Codes of Practice by the Gambling Commission. These have been reflected in this review.

Policies and other council publications have been updated as has census data.

Detailed Changes

Executive Summary

Page 5 - 6th paragraph (not numbered)

Addition of "layout of the premises and supervision of gaming facilities."

Part A The Gambling Act

Page 6 paragraph 1.6

Addition of "The Gambling Commission's Licence Conditions and Code of Practice (LCCP) require gambling premises to undertake a risk assessment taking into consideration their local information. Specific information about localities is provided in this policy at Section xxx."

Page 7 paragraph 2. The Leeds District

Moved map.

Page 7 paragraph 2.2

Update of census information.

Page 8 paragraph 2.4

Amendment of paragraph to remove reference to free outdoor festivals.

Page 8 paragraph 2.5

Addition of "Sport is a passion for people in Leeds and Yorkshire. Leeds United Football Club has a loyal and passionate following and Elland Road is one of England's great traditional grounds. Cricket is followed with enthusiasm with Yorkshire Cricket Club's home in Headingley. Leeds has a world's first dual code rugby partnership – Leeds Rhino Rugby League and Leeds Carnegie Rugby Union. The Leeds Rhinos in particular have enjoyed great success in recent years. Wetherby racecourse was established in 1891 and is considered one of the best jump courses in the country.

Page 8 paragraph 2.7

Update of wording relating to the Vision for Leeds.

Page 9 paragraph 2.9 – 2.13

Addition of:

2.9 The council has announced its intention for the city to become 'Child Friendly'. This links back to the council's vision which states:

'Best city... for children Leeds will be a child-friendly city where the voices, needs and priorities of children and young people are heard and inform the way we make decisions and take action.'

2.10 There are over 180,000 children and young people in Leeds. To become a child friendly city, and the best city for children and young people, their voices and views need to be heard and responded to, and that they are active participants in their local community and citywide.



- 2.11 The UN convention on the rights of the child sets out the basic rights for children worldwide. The UN developed the model for child friendly city model a place where children rights are known and understood by children and adults alike, and where these rights are reflected in policies and budgets.
- 2.12 As part of the aim for Leeds to become a child friendly city, the council declared 12 wishes:
- 2.13 This policy is particularly affected by wish 2 "Children and young people find the city centre welcoming and safe, with friendly places to go, have fun and play" and wish 3 "There are places and spaces to play and things to do, in all areas and open to all".

Page 11 paragraph 6.3

Updated link to the West Yorkshire Consortium Procedures Manual

Page 11 paragraph 6.4

Removal of Responsible Authority details and inclusion of link to the council's webpage.

Part B Promotion of the licensing objectives

Page 13 paragraph 10.2

Removal of "to those who could see it"

Part C Premises licences

Page 17 paragraph 13.10

Addition of:

13.10 The council will need to be satisfied that there is sufficient evidence that the particular location of the premises would be harmful to the licensing objectives. From 6 April 2016, it is a requirement of

the Gambling Commission's Licence Conditions and Codes of Practice (LCCP), under section 10, for licensees to assess the local risks to the licensing objectives posed by the provision of gambling facilities at their premises and have policies, procedures and control measures to mitigate those risks. In making risk assessments, licensees must take into account relevant matters identified in this policy.

- 13.11 The LCCP goes on to say licensees must review (and update as necessary) their local risk assessments:
 - a. to take account of significant changes in local circumstance, including those identified in this policy;
 - b. when there are significant changes at a licensee's premises that may affect their mitigation of local risks;
 - c. when applying for a variation of a premises licence; and
 - d. in any case, undertake a local risk assessment when applying for a new premises licence.
- 13.12 The council will expect the local risk assessment to consider as a minimum:
 - whether the premises is in an area of deprivation
 - whether the premises is in an area subject to high levels of crime and/or disorder
 - the ethnic profile of residents in the area
 - the demographics of the area in relation to vulnerable groups
 - the location of services for children such as schools, playgrounds, toy shops, leisure centres and other areas where children will gather
- 13.13 In any case the local risk assessment should show how vulnerable people, including people with gambling dependencies, are protected.
- 13.14 Other matters that the assessment may include:
 - The training of staff in brief intervention when customers show signs of excessive gambling, the ability of staff to offer brief intervention and how the manning of premises affects this.
 - Details as to the location and coverage of working CCTV cameras, and how the system will be monitored.
 - The layout of the premises so that staff have an unobstructed view of persons using the premises ??
 - The number of staff that will be available on the premises at any one time. If at any time that number is one, confirm the supervisory and monitoring arrangements when that person is absent from the licensed area or distracted from supervising the premises and observing those persons using the premises.
 - Arrangements for monitoring and dealing with under age persons and vulnerable persons, which may include dedicated and trained personnel, leaflets, posters, self-exclusion schemes, window displays and advertisements not to entice passers-by etc.
 - The provision of signage and documents relating to games rules, gambling care providers and other relevant information be provided in both English and the other prominent first language for that locality.
 - Where the application is for a betting premises licence, other than in respect of a track, the location and extent of any part of the premises which will be used to provide facilities for gambling in reliance on the licence.

Page 18 paragraph 13.15

Replace work "evidence" with "information".

Page 18 paragraph 13.17 to 13.19

Addition of:

Local Licensing Guidance

- 13.17 Each locality has its own character and challenges. In order to assist applicants, where there is an issue in a local area which impacts on how the applicant should complete their risk assessment, the council has published local licensing guidance. This guidance which is compiled through the Area Committee and approved by the Licensing Committee can be obtained from Entertainment Licensing.
- 13.18 The local licensing guidance should be given careful consideration when making an application. Applicants may be asked to attend a meeting with licensing officers to discuss the measures suggested in the guidance and how they might be relevant to their application. The Local Licensing Guidance will be presented to any subsequent Licensing subcommittee when they determine an application that has received representations.
- 13.19 The council recognises that it cannot insist on applicants using the local licensing guidance when completing their risk assessments. However an applicant who decides to disregard the guidance may face additional representations and the expense of a hearing as a result.

Page 19 paragraph 13.21

Removal of "If the council is minded to do so because there are regulatory concerns of an exceptional nature, then any addition licence conditions must relate to the licensing objectives."

Page 19 paragraph 13.25

Addition of two bullet points:

- a reduction in the number of betting machines (betting premises)
- the manning of premises

Page 21 paragraph 15.4 to 15.6

Addition of:

- 15.4 The council will expect the applicant to show that there are policies and procedures in place to protect children from harm. Harm in this context is not limited to harm from gambling but includes wider child protection considerations.
- 15.5 The efficiency of such policies and procedures will each be considered on their merits, however, they may include:
 - appropriate measures and training for staff as regards suspected truant children on the premises
 - measures and training covering how staff would deal with unsupervised very young children being on the premises
 - measures and training covering how staff would deal with children causing perceived problems on or around the premises.
 - the arrangements for supervision of premises either by staff or the use of CCTV. Any CCTV system installed should both the interior and the entrance working to the latest Home Office and ACPO standards and to the satisfaction of West Yorkshire Police and the local authority.

The system must record images clearly and these recordings be retained for a minimum of 31 days. If the equipment is inoperative the police and local authority must be informed as soon as possible and immediate steps taken to make the system operative. Notices must be displayed at the entrances advising that CCTV is in operation.

15.6 Due to the nature of these premises, which are attractive to children, applicants who employ staff to supervise the premises should consult with the Independent Safeguarding Authority to determine if their staff need to be CRB checked.

Page 22 paragraph 16.5 to 16.56

Move the large casino section to a new Appendix 4 at the end of the Policy.

Part E Enforcement

Page 34 paragraph 29.4

29.4 Where there is a Primary Authority scheme in place, the council will seek guidance from the Primary Authority before taking any enforcement action. At the time of the publication of this policy there were four Primary Authority arrangements with host local authorities:

Coral London Borough of Newham

William Hill City of Westminster Ladbrokes Milton Keynes

Paddy Power Reading

29.5 Further information, including an index of all Primary Authority arrangements can be found at https://primaryauthorityregister.info/par/index.php/home